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3	WORKERS' COMPENSATION INDUSTRIAL COUNCIL
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9	Minutes of the meeting of the
10	Workers' Compensation Industrial Council
11	Held on Thursday, September 22, 2011.
12	Beginning at 1:06 p.m.
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15	WV OFFICE OF THE INSURANCE COMMISSIONER
16	1124 Smith Street, Room 400
17	Charleston, West Virginia
18	
19	Judith A. Greene Registered Professional Reporter
20	And Notary Public
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    Voting Members:
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    Bill Dean, Chairman
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    James H. Dissen
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    Edward Kent Hartsog
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    Dan A. Marshall
 8
 9
    OIC Contacts:
10
    Mary Jane Pickens, General Counsel
11
    WV Offices of the Insurance Commission
    Bill Kenny, Deputy Commissioner
12
    WV Offices of the Insurance Commission
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    Scott Nuckles
    WV Offices of the Insurance Commission
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PROCEEDINGS

CHAIRMAN DEAN: We'll call the Industrial Council meeting to order. Let the minutes reflect Mr. Dissen, Mr. Hartsog, Mr. Marshall, myself Bill Dean is present today. The minutes of the previous meeting was sent out. Has everybody had a chance to look at them? Is there a motion to approve?

MR. DISSEN: So move.

MR. HARTSOG: Second.

CHAIRMAN DEAN: Mr. Dissen makes the motion, Mr. Hartsog seconds it. Any questions on the motion?

12 | All in favor, aye?

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(Ayes responded.)

CHAIRMAN DEAN: All opposed?

(No response.)

CHAIRMAN DEAN: Ayes have it. Office of Judges report. Judge Roush.

JUDGE ROUSH: Good afternoon. It's a pleasure to see everyone here today. I'm here to give the report of the Office of Judges, which I forwarded to you in an e-mail earlier today.

First I'll go over the statistical data with regard to the protests acknowledged. We acknowledged 403 protests in the month of August, for a total of 3,472 in the year, 2011-calendar year.

Underneath the first Statistical Analysis

Number A, you'll see the breakdown of how that works

with regard to the old fund, private carrier, and

self-insured employers, and you'll see that we continue

to see an increase coming from orders, protested orders

from the private carriers.

If you move to Page 3 with regard to our projected numbers per calendar year 2011, you'll see that we bumped our number up a little bit slightly to we believe we'll have around 5,200 protests this year. We think, based upon the numbers we've seen, of course, over the last few years, that we're finally reaching a plateau. We were in a steady decline for a number of years, but we're levelling out now around 5,000 protests per year.

And if you'll turn to Page 5, how does this year compare to last year. With regard to our pending case load in August we had 3,670 protests pending.

You'll see 12 months prior to that we had 3,645. So the number is substantially the same.

Moving on to Page 6 with regard to final decision timeliness. We continue to work on improving these numbers with regard to getting these decisions out between 60 -- or under 60 days. You can see that we're still making improvements. And I'll have to say that

Judge Rusher and I were just talking that definitely we think we're going to see some impact with regard to these numbers due to the number of retirements that we And just yesterday another judge announced his impending retirement coming up in December, so that will be the fifth judge that we've lost this year due to retirement. So hopefully we can get a relatively guick turnaround with hiring some new judges, but I'll have to say, from my experience so far, it's a relatively slow, slow process. We did do some interviews, we're in the process of hiring at least one judge at the time, but we're still pending approval for at least two more ALJ positions at this time. So, once that winds its way through this agency and this Department of Tax and Revenue, as well as the Division of Personnel, it takes a considerable amount of time. But hopefully we can find some replacements very soon. We're definitely in need of them.

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MR. DISSEN: Judge, what takes it so long to do the hiring?

JUDGE ROUSH: What takes it so long to do the hiring? I think first and foremost, hiring in government is completely different than hiring in the private sector. You know, all of you folks working out there in regular business know that you can hire someone

as soon as you find the qualified candidate. But with regard to classified jobs, there are a lot of rules and, of course, we have an actual agency that oversees hiring. And I'll just tell you, for example, with regard to selecting a judge, I was told by the folks we've been working with downstairs in administrative services here that there are twelve levels of approval that you have to go through before you can even present an offer to a potential candidate.

So that's just one example of a lot of the red tape you have to go through. But there are quite a number of rules in government that we have to follow.

MR. DISSEN: I guess my question would be why? Doesn't anybody ask the question why?

JUDGE ROUSH: I think that everybody in this room has asked why.

MR. KENNY: We ask it all the time.

JUDGE ROUSH: We've asked why definitely, and you know, from my understanding they work within the constraints that they're given, and I think they are trying to make improvements in their shop, as well, the Division of Personnel I'm referencing. But at the same time, you know, those laws are there to protect you as a citizen and as a tax payer, and protect our employees as well.

So I can't defend them or speak for them, but I just do know that it does take a considerable amount of time.

MR. KENNY: It's the civil service statute and it's got, what legislature I guess, was various checks and balances to make sure it's a fair system. You have requirements to post every job and for a certain period of time, and that time has to flow before you can go to the next step, and an awful lot of hoops you have to go through. But it's in the State Code.

MR. DISSEN: Is there some secretary that looks over this function?

JUDGE ROUSH: Yes. Sarah Walker, is that her name?

MR. KENNY: Well, cabinet secretary would be Ferguson, Secretary Ferguson. Sarah Walker is head of the Department of Personnel, and she's an attorney from Jackson Kelly? One of the firms. But it's pretty much State Code Rules that have been --

MR. DISSEN: Well, I understand the organizations have posting procedures also. It just seems — to protect everybody, but it seems like it's also protecting functional areas and it seems to me that we have an organization here that needs some help. You're losing five judges and you have to get them

filled. Otherwise your numbers are all going to be changed. It seems we need some leadership somewhere to get them off the dime.

MR. KENNY: There are ways, there are various procedures you can temporarily fill a job position, almost immediately. But it's a 90-day temporary appointment, and jobs consistently don't lend themself to put somebody in for 90 gays and get them trained and in 90 days leave.

JUDGE ROUSH: I can assure you from our perspective at the Office of Judges, we follow up with the HR Department here, who facilitates moving things along through the system, almost every day, and they're extremely helpful. But unfortunately their hands are tied, as well.

MR. DISSEN: I see where the clog is.

JUDGE ROUSH: So we do our best, but hopefully, I'm hopeful that we will get someone in relatively soon.

Okay. Moving on, what I wanted to point out to you, too, we often have these particular charts that are in yellow today in the back of this report. With regard to the acknowledgement goal, I wanted to point out with you our most litigated issues. The top three litigated issues in our office continue to remain the

same year after year interestingly. The most litigated issue being treatment. The second litigated issue being permanent partial disability. And the third most litigated issue being compensability. So -- and from year to year, those historically remain the most litigated issues.

Finally, if we can turn to the end, a couple things I wanted to point out to you. With regard to expedited hearings, on Page 15, the numbers for 2011, this is a calendar-year number, are higher today at the end of August with regard to this chart, than they were for the entire year in 2010. So through August we've done 113 expedited hearings, and through all of 2010 we've done 112. So we're seeing an increase in the number of requests to expedite hearings.

And according to the statute, there are three types of issues that can go through this process: Treatment, temporary total disability, and compensability. I'm not certain for the increase, although I think you could argue that this is strategy on the part of some claimants to get their issue resolved quickly, but there are certain constraints to the expedited process, including the amount of time that each side gets to litigate the issue. So particularly, it's not as easy to get your evidence and your medical

records in a shorter condensed timeframe than it is, say the regular litigation tracks that we have for all the other issues. So I just wanted to point that out for what it is worth.

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And then last week -- or last month, you asked me a little bit about medical treatment and whether there was any particular reason for the spike that we've seen. It was suggested from an audience member that I go back through and highlight for you how the -- how the -- what the volumes look like over the last few years. And I put together this chart for you. This is what it looks like.

Between 2003 and 2011 -- Of course, 2003 is when we had our first substantial amendments to the statute that affected litigation. Shortly thereafter litigation with regard to medical treatment spiked, with 2004 of having 4,821 protests in litigation. And then it remained relatively constant. And then we've seen just a steep decline for a period of four years. And then, of course, a slight bump up in 2010. We do think that we'll have more in 2011 than in 2010. We currently have litigated 1,203 protests, with last years being 1,386. So I think -- I don't know that this chart is reflective of that, but just from knowing the litigation process in general, there's already the variance in the

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litigation. And I don't know that there is a particular
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    reason for the limited spike, but I wanted to point out,
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    because it was suggested that I do, that it's actually
    been on a decline for quite some time. Not nearly as
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    bad as it used to be.
                I want to just remind everybody of our
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                I've got this flyer out front. We've got
    workshops.
    two workshops; one in Morgantown on October 6th, and one
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    in Charleston on October 12th.
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                And then also to remind everyone again that
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    we are closing our Fairmont field office effective
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    November 1st. And for you practitioners out here, the
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    new hearings will commence in November at the Marion
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    County Courthouse. That's where we'll be holding them.
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                CHAIRMAN DEAN: Very good. Mr. Dissen, you
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    have any questions?
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                MR. DISSEN:
                             No, sir.
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                CHAIRMAN DEAN: Mr. Hartsog?
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                MR. HARTSOG:
                             No.
                CHAIRMAN DEAN: Mr. Marshall?
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21
                MR. MARSHALL: No, Mr. Chairman.
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                CHAIRMAN DEAN:
                                 Thank you. And if you want
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    to work some overtime for free, we'll let you.
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                JUDGE ROUSH: Yeah, it looks like there will
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be plenty of opportunity.

CHAIRMAN DEAN: Okay, we'll move on to state of the Workers' Compensation market. Mr. Kokulak.

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MR. KOKULAK: Good afternoon. I think we've brought enough copies for everybody, we have 30 copies. Let me just go ahead and introduce myself. Kokulak. I'm with NCCI. And NCCI is state relations exec for West Virginia and several other states. what you're going to get today is a speed talking version of a meeting that we conducted a couple weeks Actually it's a very shortened version. We, once a year on all of our states we conduct what we call state advisory forum, and we spend about two and a half to three hours with local constituents talking about the state of the Workers' Comp market in their state. what they especially like about it is that we compare national results to what's happening in that particular state.

So we had that meeting on September 7th here in Charleston, and understanding that not all the members of the council could make it, we decided just do kind of a very shortened version of it here today. So they told me to take about a half hour and kind of rip you through this. This is, again, a very shortened version of it. I tried to pick the slides and the information that is probably most pertinent. One thing

that we like to do at that meeting too is every year we spend a little bit of time talking about one of the recerts studies. A couple years ago it might have been the impact of driving accidents on the Work Comp system. We've taken a look at the impact of the ever increasing aging work force, where given this economy and people losing equity in their homes, losing money out of their 401-K's, pensions, what not, people are staying in their jobs a lot longer. So to the extent that you have an older work force, what does that portend for the Work Comp system. So we took a look at that and we share that information.

This year we presented kind of an abridged study, which is not in this package today due to time constraints, but it has to do -- was pretty interesting on the impact of obesity, the obesity crisis in this country on the Workers' Comp system, and that is profound. And if you'd like kind of a half hour summation on that, I'd be happy to come back and do that at a subsequent meeting. But the findings there are just significant. Very, very troubling.

But we're not going to do that today. Today we're just going to take you through the results and kind of where this market is. And let me just take you to the first slide. Again we're going to compare

national to what's happening in West Virginia. And so I'm actually on Slide 3, Condition of the National Workers' Comp Market, and this comes from our CEO's address at our annual meeting in Orlando. We've seen deterioration in the combined ratios. And for those of you who don't dabble in this too much, combined ratio is a measure that insurance companies use to determine profitability. And think of it in its simplest terms as for every dollar that comes in the door in premium, how much goes out the door to pay claims or dividends or lost adjustment expense.

And so you can see that to have an underwriting profit, you would have to have a combined ratio of less than one, okay. If the combined ratio is one, you're matching every dollar that comes in the door, sending a dollar out the door on those items that I mentioned. So we'll take a look at that.

Decline in claims frequency stopped in 2010. That has been really the saving grace for this line of insurance over the last 20 years, and we'll show you a chart on that. Basically claim frequency has dropped significantly and successfully and successively over the last 20 years, and that stopped last year where there was a slight uptick, and there was a slight uptick here in West Virginia. So we'll show you a little bit of

information about that.

And over the last few years we have at NCCI in the 37 states that we made rate filings in or loss cost filings, we've submitted to insurance regulators far more decreases than we have increases, and it looks like that cycle is starting to turn also.

And then the other thing that concerns insurance companies is the impact of all this health care reform and what that portends for the Work Comp industry. A lot of the discussion in D.C. about having a little bit more oversight from a federal perspective on the Work Comp system. And if you're aware that what you have in Workers' Comp is really fifty different systems in all the various states, without any kind of federal oversight, they're all kind of managed on a state level. And there's some concern that -- well, the concern that what would federal involvement or federal regulation mean to the Work Comp industry. So those are stories yet to be told, I guess.

Okay. Go to Page 4, West Virginia: Outlook & Observations. And we shared this with the group in early September.

First of all, I can tell you that we're a little over three years now into the start of the competitive market here, and things are going fairly

well. And I'll just share this information with you.

We've got over 200 insurance companies that have license
to write Workers' Comp in this state, and I think about

180 or so have written at least one policy. And when
you take a look at the market overall, we have

85 percent of the market being written by five insurance
companies. Brickstreet still far and away the largest
at 61 percent of the market. And then you have Liberty

Mutual, Travelers, AIG and Zurich writing another

24 percent. So among those five writers, that's

85 percent of your market here in West Virginia.

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We've seen a continued decline in West
Virginia premiums. We've got a chart to show you that.
Some improvement in the combined ratio here, and that's
contributed to the fact that we've made, now, we've made
six loss cost filings in West Virginia since the first
one in 2006, and each has been for a decrease. How long
that train is going to run, we don't know, but there's
been six consecutive decreases to this point.

Coal mine loss cost also decreased.

Obviously coal mine is a significant portion of the Work

Comp premium here in West Virginia. Surface coal mine

rate -- or loss cost dropped 11 percent, and that will

be effective November 1. And the underground coal loss

cost dropped this year 9 and a half percent, again

effective November 1.

Residual market is a relatively new concept here in the state. It is small, but growing. That's the portion of the market that NCCI helps to administer where now you have employers in a competitive market who for one reason or another are not attractive to a carrier that's writing business voluntarily, they have to have the coverage, so we manage a system where they can apply and they get assigned to a carrier and get their Workers' Comp coverage. So that number is growing and we'll share some numbers with you on that.

All right. Page 5 is the national look at the decline in Workers' Comp premium, and it's five straight years now the premium has declined. The decline slowed a little bit in its most recent year, but from a high of about \$48,000,000,000 in 2005, the Worker Comp market now countrywide is down to about \$34,000,000,000.

Okay. Go to Page 6, and again I'm going to try to go through these fairly quickly. If you have a question, just stop me.

All right. Slide 6 again is the picture of the Workers' Comp premium, and you can see the decline there just in the last few years. When we talk about a decline in Workers' Comp premium across the country, and

here in West Virginia, it's based on two reasons. Okay. First is the economy. Okay. Workers' Comp is a payroll driven line of insurance, so to the extent that there are problems with the economy, with business closures, lay offs, high unemployment, that's going to certainly impact the Workers' Comp premium in a given state and countrywide.

And the other reason for the decline nationally and here in West Virginia is the one I mentioned a couple of minutes ago, and that's the fact that at NCCI we have filed so many rate decreases over the last several years, and again it looks like that part of the cycle might be changing, but we will see.

But anyway, again, West Virginia Work Comp premium down fairly significantly, but again you're in kind of lockstep with what's happening nationally.

Take a look at Slide 7. Again these are the combined ratios. Again, this is national on Slide 7. If you take a look at 2006, actually an underwriting profit those years because the combined ratio was less than one. But you can see where it is in the most recent year, by any measure, \$1.14 or \$1.15 going out the door for every dollar that comes in. And the only thing that's not represented in the combined ratio picture is the investment income that insurance

companies get on their premium dollars, and obviously nobody is getting 14, 15 percent these days.

So again, those are overall numbers.

Individual carriers are going to have individual and varying degrees of success. But when you look at the market as a whole, those are the overall numbers.

Go to the next page, Page 8, and you can see a little bit better picture here in West Virginia with a combined ratio in the most recent accident year was .95, so an underwriting profit here in the state. And again another reason why we, perhaps, have been filing rate decreases and filed a rate decrease this most recent year.

If you look at Page 9, it gives you an array of the most recent combined ratio in all of the NCCI states from the last filing cycle. So we do not have West Virginia's .95 here. Its last year is 1.08. And you can see that from a high of 1.26 in Rhode Island to a low of 83 in Texas and Alaska. West Virginia last year was pretty much middle of the road. But again, now at .95 would be more in line with somewhere around what Kansas and New Mexico are doing. So again, excellent results and certainly West Virginia probably in the top ten of these states countrywide as far as combined ratio results. So again, good news for West Virginia in that

regard.

I'm going to move to Slide 11 where we kind of take you through the most recent filing activity in West Virginia. This is as respects the loss cost filings that we've made for the voluntary market, that's in blue. And then the filings that we made for the assigned risk market in green. And as you can see, last three years, and certainly as I said six years, but this gives you a three-year look, pretty significant decreases in the loss cost of the voluntary market. And even in the residual market, which is surprising, going into effect this year, almost a 12-percent decrease for the assigned risk market.

Take a look at Page 12, and it shortcuts off back at July, 2006, it cuts off because that was the date of the first NCCI loss cost filing, which was for a change of a -13.9 percent. So if you were to take a look at each of our successive five filings after that, loss costs have declined in West Virginia 35.4 percent since July of 2006. So certainly good news there for West Virginia employers over the last six years.

Again, I'm just going to just keep ripping through this at a slower rate of speed, which I hope is now acceptable, unless someone were to stop me with any questions.

Take a look at Page 13. And when we talk about the cycles in Workers' Comp, this probably is a excellent illustration. If you go back to the early 90s, again we got about a twenty or so year look here. We go back to the early 90s. A lot of states had system issues, very significant problems in the number of states that we were filing some pretty significant rate decreases back in those days, and states undertook reform efforts. Those reform efforts, you can see, started to kick in and we went into a period in the late 90s where the results got much better and we filed decreases across the country that dropped rates about 28 percent. To change, again, with the early 2000s, where there was a period of four years where they went back up 17 percent. So again, this is the ebb and flow of this market. And then we went into this period, and again we talked about it in West Virginia being the last six years of filing rate decreases, you can see again even on a national level that was pretty much the trend.

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And so now, 2011, we see this slight projected uptick, again we will not know probably till next year whether this is a one-year aberration, whether the increase in claim frequency this most recent year is a one-year aberration, or if it's the start of a new trend. But again, a pretty good run there over the last

six, seven years as far as rates and loss costs declining pretty much across the country in Workers' Comp.

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Take a look at 14. This is just a quick snapshot. Go back to 2008/2009, NCCI made loss cost or rate filings in 36 states. And what this tells you is that 30 of the 36, so well over 80 percent, 30 of the 36 we filed decreases. And still a pretty good result, again putting your employer hat on, it's a good result, even in 2009/2010. That season, still 28 of the 36 being decreases. And you can see it's a little bit of a slippage in this most recent year with -- we're now up to 37 states where we made filings, we add Texas now, and 21 states where the filings were decreases, 16 where there were increases. And it looks like that is just totally flipped now, where we've made 15 filings to this point, and 11 of them are for proposed increases. of them are for decreases, and West Virginia obviously is one of those four. Okay. So the tide may be turning, the trend may be turning.

This next slide, No. 15, is just kind of a quick snapshot of each of the states. When we conduct this meeting that we conduct in each of our states, people like to get a quick look at "well, yeah, you're telling us about our numbers, but what's going on in

some of the other states," and they like to look at some of the regional states. You can see West Virginia way at the end on the left side at a -8.1, the most recent change. Oddly enough, a lot of people like to compare what's going on in West Virginia to some of your surrounding states. And Virginia is out of the box right now. Of those 11 states where we've made an increase filing, it's the highest right now at 10.5 percent. Virginia is another state that I handle and Virginia has a little bit of a different system with a little different -- of a protracted regulatory review process. We'll have a hearing in Richmond on this 10.5 increase at the end of October. But anyway, that gives you a quick snapshot of what's going on in some of the other states.

Okay, take a look at 16, and this is a look at the average loss cost in West Virginia, not for coal, just the rest of the industrial companies. And we wanted to take that snapshot and compare it to the seven regional states that we have kind of surrounding you. And you can see, you're probably the middle of the road. There's a little bit lower cost than just about every state except Virginia. I can tell you that the national average loss cost is 1.50 right now, so you're below the national number. And again, we'll see where that goes

in future years.

Okay. The claim frequency, so I'll take you right to Slide 18, and you can see that between 2009 and 2010 a slight uptick, then kind of matching the national change. Slight uptick in claim frequency this past year in West Virginia.

Let's take a look at 19, which is the national chart. And again, we don't have a rating organization, all that much history here in West Virginia, but this national chart is a 20-year look at the decline in claim frequency year over year. And you can see that it's gone down 56.4 percent over the last 20 years, until 2010, where it seems to have taken a slight uptick of 3 percent. Again, is that a one year anomaly? We don't know at this point. But it's something obviously we're keeping an eye on.

frequency in West Virginia as it compares to claim frequency in the other seven regional states. We don't know why this is that it's a little bit higher than it is in some of the other states, surrounding states, but our thought is it comes perhaps out of -- out of the fact that the other states have a different administrative process, and I think when we came into the state and learned about what was happening in the

state here, it was kind of a cultural mindset with respect to Workers' Comp that maybe hasn't quite totally gone away as yet, where Workers' Comp was looked at in light of being another type of an entitlement program. I know there were issues early 2000s, that we were told anyway, again this is before we came on the scene, where there would be plant closings or issues related to layoffs, and the idea would be "well, let's file for Workers' Comp," and that was kind of the mindset. It's almost like "well, that's what we did here." I don't know if some of that cultural mindset still exists, but your claim frequency is higher here than it is in the surrounding states.

Now, the other side of this, and we'll see, is your costs are lower. Okay. So it hasn't hurt you all that much. And again, even though it's at that number it's at right now, it had been declining the last few years and took a little bit of an uptick in this most recent year. So claim frequency obviously is something we keep an eye on here in West Virginia.

Okay. Medical severity. We always take a look at the two payout pieces of the Workers' Comp dollar. And if you take a look at the countrywide pie chart there, a radical change from 20 years ago when the indemnity portion of the payout was most of the dollar

payout, and now that's really completely turned around where 59 percent of the payout is medical to 41 percent for indemnity. In West Virginia it hasn't swung quite that much yet, still virtually an even split between medical and indemnity, and we'll see where that takes us over the next few years.

Take a look at 23. Actually some good news there. A slight downturn in the medical severity over the last year. So again, frequency a little bit higher in this state than perhaps some of the surrounding states and what the countrywide averages would be, but medical severity is down in this state, which is obviously good news.

Take a look at 24 just as kind of a quick comparison. Again keeping in mind that on 23, that 15 is \$15,000 average medical severity. Take a look at 24, where in the most recent year medical severity went up 2 percent. And as you can see if you read the blue graph there, at \$27.7 thousand dollars for medical claims. So obviously your costs here are significantly lower than they are countrywide.

You can see that also on Slide 25. 28,000 average medical claim severity to 15,000 here in West Virginia.

And take a look at 26. West Virginia, I

guess the actuaries did some rounding here, so they've got it at 16,000. And you can see how well you compare to other states in the region. So again a high claim frequency state, but a relatively low severity state.

Okay. Cover indemnity severity. Slide 28, and this is the same set of slides that we just showed you for medical and indemnity severity, again taking a little bit of a dip this most recent year. Average indemnity severity claim, \$13,700 here in West Virginia.

Take a look at 29, which is the national chart. And if you take a look at the 2010 year, also a decline nationally, but still at 22,300 indemnity claim costs. Also, as with medical, significantly higher on a national level than what you see here in West Virginia.

And again, same thing, a little bit simpler chart on Slide 30, to take a look at that one. Again just a quick comparison of the countrywide average indemnity claim severity to the West Virginia.

Again take a look at 31. Again claim severity, indemnity, much lower, or somewhat lower than the other states in the region. So again, just reiterate that point, your frequency here is higher than it is in your surrounding states, but your severity both on the indemnity and medical side of things is lower, and that has really been a saving grace for this market.

Okay. Let's go to 33. One of the things that we do at NCCI is we try to keep track of what's going on with the economy. Again, it's a payroll driven line of insurance. We want to do more when we make our rate filings and we want -- or when we do our legislative analysis. We want to do more than just look at the historical data we have which gives us kind of that look in the rear view mirror perspective. We also like to keep track of what's potentially going to be happening with the economy, so that we can gauge now what may be happening down the road.

And so what we've got here is some information -- if you take a look at Slide 33, we get a lot of this information from the U.S. Bureau of Labor statistics. And what this -- again, it's a very busy chart, but let me just show you, this shows the last three recessions in the United States. And it shows you that the job losses in West Virginia haven't been as severe as the rest of the country. So if you take a look at the most recent recession in 2007, which economists tell us ended in June of 2009, that recession, most recent one, you see in the blue graph there, you see the range of states with respect to job losses. You actually saw some states that increased slightly, and that might not be a state, but you see it

to the right side of the zero. That's probably D.C., where probably saw some government jobs on the rise. But when you look at the far end of the left there as far as the range of states where it looks like a -11 percent, that's probably a Michigan with the auto industry that went under. But if you take a look at the U.S. average, that would be the purple, at about 5 percent and change. You can see that West Virginia, although things have been rough, certainly less than the countrywide average, with West Virginia in the gold there.

Okay. Take a look at Slide 34. This is a look at jobs in various employment sectors in West
Virginia since the onset of the recovery. Again, this is since June of 2009. And as we've seen in a number of states, the construction market has not come back or financial activities. That's pretty much in lockstep with what we're seeing in other states. I can tell you in Arizona, another state that I've worked in, the construction industry has virtually ground to a halt and they're down about 20 percent, and it doesn't look like it's going to be coming back any time soon.

So, probably not surprising in West

Virginia, you see mining with a little bit of an uptick

-- well, actually more than a little bit of an uptick,

at 9.9 percent. But again, this gives us some information to kind of be aware and to keep this type of information on our radar screen so that we're not surprised by payroll data as it starts to come in in subsequent years as we go about the task of developing our rate filing proposals.

Take a look at the next slide, which is employment in West Virginia since the start of the recession, which goes back to December of 2007. And again, mining has faired very well, as has education and health services. But you can see construction down considerably since the start of the recession, although it's come back a little bit since the end of the recession as you saw from the prior chart.

MR. DISSEN: Is that natural resources block, does that also include the natural gas industry?

MR. KOKULAK: Yes. Okay, coal mining.

Let's go to Slide 37. And again, since coal is such a significant part of the economy here, a significant part of the payroll base here for Workers' Comp, it's obviously something that we keep a pretty significant eye on.

What we did here, we took some information from again U.S. Bureau of Labor Statistics with respect to coal employment, both nationally and in West

Virginia. The gray bars that you see, the vertical gray bars are periods of the most recent six recessions. And so you can see that in the most recent one, actually countrywide and in West Virginia at the start of the recession midway through the recession, there was an uptick in coal employment that seems to have leveled off a little bit nationally. And again, as we've seen since the start of the recession from prior charts, we've showed you it's probably still on the upswing just slightly in West Virginia. Again, just information that we like to avail ourselves of so that it helps us to explain some of these trend lines that we're seeing as payroll gets, and losses get reported to us.

Take a look at Slide 38, "Coal has a disproportionate impact on Workers' Comp in West Virginia." I think I mentioned that already. When you take a look at it from the standpoint of a percentage of payroll at 4 percent, how does that compare to percentage of indemnity losses at 19.4 percent. And that probably doesn't surprise you, because it's such a hazardous occupation. But again, just a quick snapshot there, a look at payroll, coal payroll in West Virginia compared to how that plays out with respect to medical and indemnity losses as they develop. Again, 4 percent of the payroll, but about 10 percent of the claims.

Virginia. I just want to share some information with you there. Again this was a concept that you didn't have in West Virginia until January of 2009. Every employer found a home. It was not an issue at all, again as we said earlier, with the voluntary market where carriers can choose what employers they want to write. You will have some employers who do not get an offer of voluntary coverage.

Generally there's three reasons why an employer will not find voluntary market coverage. The first -- and you can see it pretty significantly here -- first is their premium size. Most small employers are not attractive to voluntary writers simply because of the small premium size.

Another reason why an employer ends up in the residual market is the nature of their business. The more hazardous the business, the more likely they will find themselves in the residual market. Okay.

And then the last reason an employer finds themselves in the residual market is really their own performance, just a poor record of safety and loss control. So for those three reasons.

As you can see, the vast majority of the employers in the residual market right now, if you look

at 2010, is 473 employers with premium sizes of less than 2,500, and then another 150 between 2,500 and 5,000. So that drives the vast majority of the employers in this market. Those are employers that don't even qualify to be experienced rated. So yeah, that's consistent with what we've seen in the rest of the country, where about 80 to 85 percent of the market is small employers.

This premium amount that you see there at 6.4 million, that was at the end of 2010. We will probably double that this year in West Virginia, when 2011 is all said and done. In fact, we'll probably more than double it.

And that's really a function -- You say, why would that happen? That's really a function of Brickstreet moving away from being the de facto carrier of last resort and not renewing its book of business and having other carriers come into the market and also passing on these employers. We're expecting a rather large influx of employers in the residual market from a particular job occupation in West Virginia, which will probably surprise no one, and in that you have approximately 400 or so volunteer fire departments in this state and we expect that virtually all of those will come into the residual market.

A saving grace for them, obviously, was the House Bill that set up the subsidy that will reimburse them for their premium increase this year versus last year. So there's some cover for them there, but they will likely find themselves in the residual market world. We're already seeing that now.

Okay. Take a look at 41, and you can see the -- again, relatively small residual market at the end of 2010 with 2 percent of the premium in the state. Countrywide we see about 5 percent of the premium in a given state ends up in the residual market. You're probably heading that way, but again you're taking a little slower road. But again, we see a significant increase in 2011.

And then the last two I'll just cover very quickly. We take a look at West Virginia's -- I'm looking at 42, just a quick comparison of the class codes, the types of employers that end up in the residual market. And nationally, carpentry is number one, trucking, and you can see both of those represented here in West Virginia. So West Virginia, logging, obviously a hazardous type of employment. And again we said earlier that that's one of the reasons that an employer can end up in the residual market because of the nature of their business, so you're seeing that here

1 in West Virginia. And if you take a look at 43, this is the 2 3 premium -- the previous chart was the number of employers from the standpoint of the number of policies 4 5 -- but the premium here in West Virginia, almost 6 10 percent, is trucking. Saw mills you can see is 6.1 percent, and saw mill operations very hazardous, and 7 8 so that's not surprising at all. So that's it, unless there's any questions. 9 I don't know how I did on time, but I didn't get 10 admonished again for speaking too fast or too slow, so I 11 12 think I did okay. CHAIRMAN DEAN: Mr. Dissen, you have any 13 questions, sir? 14 I do not, sir. 15 MR. DISSEN: CHAIRMAN DEAN: Mr. Hartsog? 16 17 MR. HARTSOG: Yeah, a couple. 18 MR. KOKULAK: Now this is on his time, 19 right? MR. HARTSOG: And I'll speak slowly, and I 20 have been getting admonished by some in the audience for 21 not speaking loud enough so that I could be heard, so 22 23 maybe I'll try to do better. There's a disconnect for me between claim 24 frequency that you talked about on Pages 18 to 20 were 25

much worse than other states in the region. And then you go to Page 26 and you look at medical claims severity and we're much better than other states in the region.

MR. KOKULAK: Yeah, I said that. Not only are you better from a medical severity standpoint, you're better from an indemnity severity standpoint. So your claim frequency is higher. What we are seeing is a lot of relatively small claims here. So your frequency is higher, your incidences are higher, but I don't know if people are getting back to work quicker, whatever it is --

MR. HARTSOG: How do we make sense of it?

MR. KOKULAK: Well, you make sense of it

simply by this -- maybe I can answer before you ask it,

if I can. You make sense of it like this: The reason

the average claim severity is as low as it is, is

because most of the claims, even though you have a

higher number of claims, the claim severity is not as

high, so that drives down the average cost when you do

the math of it. That drives down the average cost.

Believe me, we looked at this and that came up at this meeting earlier in September, somebody asked from the audience, and that is our actuary's response.

I mean, there's only so much digging into the data that

we can do. We -- you know, we get the data and the way we look at it, the facts are the facts. That's what's being reported to us. So systemically each of these seven states that we showed you there are kind of used as the barometer. The seven regional states have different state systems. So that, in a way, doesn't surprise us. The fact that you have claim frequency that's higher than the other states, that your severity is lower because of the fact that you have higher claim frequency, the claims themselves don't develop as much. And that's why the average claim here is lower.

MR. HARTSOG: I understand everything you just said. I just, you know, I'm just having trouble getting from what we have a lot more fewer claims, a lot more smaller claims, versus fewer claims but that end up being bigger developed claims with regard to costs on down the line there. And I'm just trying to make some sense out of whether the barriers to medical are different here than in other states, or if we have a lower barrier with regard to getting temporary total disability benefits here, and does that relate to unemployment, plant closings, those kind of things that you were talking about that lead to not much medical, but on the term more replacement wages that you pay out in turn for people filing for comp in order to prolong

the unemployment?

MR. KOKULAK: You know, it could be all of that and it could be other things. Again, we talked about the seven states having different systems.

There's different waiting periods that could impact that. One of the things I can do, if you'd like, I can go back -- I'll just offer this, because I live in Virginia, I don't work in the other states, but I can probably go back and have our folks work up some information with respect to some of the significant system structures or methodologies in those states, maybe put it on a kind of a comparison chart, and perhaps that in itself will provide the evidence that will show you. I think that's -- you want to know a little bit deeper than just the results, is what it sounds like.

MR. HARTSOG: Well, I was just trying to -how is our system -- and is it system driven or is it
job driven?

MR. KOKULAK: It's both. It's a mix of industries in the state.

MR. HARTSOG: I'm sure it is. And I'm sure both of them have components that -- on each side of it.

But when I look at are there significant structural differences between West Virginia and other states,

which I know that there are, and kind of whether those might lend to fewer medical but more indemnity claims -- MR. KOKULAK: Okay.

MR. HARTSOG: -- or is it a matter of, you know -- the couple of charts there I thought you had on mining were interesting with regard to percent of employment and percent of that, but I think that gets a lot back to having driven off most of our other heavy industrial base in West Virginia to other places, and that the coal reserves can't really go anywhere else, that that's kind of the heavy industry that's left, that and timbering, is the reason that I think that that's much more slanted in that direction. That's just an opinion.

So I think it would be interesting to kind of see what that is and see if there's something there that we should be looking at or addressing with regard to why those volumes are so much different given the other states.

MR. KOKULAK: Right. And again, I'm making the offer to do that. I can go back, have our folks who work in those other states come up with those key components. It is industry mix, it is everything you said. Some states have medical fee schedules, others don't, that contributes to it. I can give you an array

of key system components.

One of the things we have to be very careful of at NCCI is not to give the appearance of being a proponent of a certain element in some state's law or system. Give you an example: Virginia does not have a fee schedule for Workers' Comp. And I get asked -- I got asked at our -- this meeting that we did here on September 7th, I did the same meeting but customized for Virginia. I got asked at that meeting, "Are you folks in favor of Virginia having a fee schedule?" And our answer has to be no, because that's not our role. We can tell you what states have fee schedules and which ones don't. We can show you the results in those states, but somebody else has to drive legislation, we do not -- that's not our role.

So what I can do is what I offered to do a few minutes ago, is to go back and try to put something together that compares the systemic issues in those states to West Virginia, and maybe it will jump off the page at you.

MR. HARTSOG: Thank you.

MR. KOKULAK: Is that fair enough?

CHAIRMAN DEAN: Mr. Marshall, you have any

questions?

MR. MARSHALL: No, Mr. Chairman.

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MR. DISSEN: Mr. Chairman, I would like to
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              You mentioned earlier about the obesity
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    ask one.
    findings and Workers' Comp. If you're going to do that,
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    it would be a different section of it, but I'd like to
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    see the results of that.
                MR. KOKULAK: Again, depending on your
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    agenda, I can come back --
                MR. KENNY: Is it on your web site?
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                MR. KOKULAK: It is on the web site, you can
9
    download it, but you don't get me then.
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                MR. KENNY: I only mention that because
    actually this full report is on your web site.
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                MR. KOKULAK: Yes, I should mention that.
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               If you're so inclined, what I gave you here,
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    am sorry.
    this kind of Cliff notes version of our meeting in early
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    September, if you go to NCCI.com and go to events, click
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    on state advisory forms, and then click on West
17
    Virginia, and you can download the whole thing.
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                                                      And you
    can go to recert section and download the obesity study
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20
    and everything else.
                CHAIRMAN DEAN: Very good. Thank you.
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    We'll move on to OIC comments on stay process. Mary
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    Jane, would you like to do that?
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                MS. PICKENS: Sure. And this is really just
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    a wrap-up, I think, of a few meetings worth of input on
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the stay process, starting a few meetings ago with some comments from the claimant's side about some concerns about the process.

The Industrial Council requested that the Board of Review report back with some statistics and some process explanations of how they addressed the stays, and Judge Gray came a couple meetings ago and did that. Ms. Howard was back at the last meeting to talk in quite some detail about a specific claim, and to continue I think to express some concerns, and she provided a notebook to the members and to me. And I had that notebook, so I shared it with the Board of Review as well. Again you just want to make sure everybody has an opportunity for appropriate feedback.

So I think it was at the last meeting, I think, the council wanted the OIC to come with some final thoughts or recommendations or whatever. So that's the purpose of this.

Obviously we're not familiar with the specific claim that Ms. Howard discussed, and it would be inappropriate for us to even discuss the specifics of the claim. The standards, as I understood the information that was in Ms. Howard's notebook that she was, I think, suggesting maybe be put in a rule are what honestly I understand the Board of Review is essentially

using today. You know, they're looking at the likelihood of success on the merits. They're looking at the irreparable harm to the movant in the absence of a stay. Any harm to the employer in the presence of a stay. And the public interest. So I think, you know, those are some pretty general standards I think the Board of Review is already using.

And I guess our thought is that in any system there may be the occasional unfortunate outcome, but we don't think that those types of unusual situations ought to drive the whole thing, and we haven't really heard any compelling reason in our minds to come forward with any rules or proposals or formal action. I think it's something that obviously we need to continue to look at very carefully and to follow closely. And you know, I think the fact that Ms. Howard can come here and share all the information that she has indicates an opportunity and a willingness for this council to listen to anything anybody wants to share. And all of that is very appropriate.

I did want to point out that in the claim that she spoke of, there -- she also did file a complaint with our consumer services division that related to the timely implementation of the Board of Review Order once it issued its decision, because I

believe it ended up affirming the Office of Judges' decision. I think in that case -- normally there's a 30-day period, correct, to implement a Board of Review Order. The 30 days, I believe, had been exceeded in that case.

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MR. NUCKLES: Yes, in that particular case.

MS. PICKENS: But the complaint caused us to look at that issue and to think about that issue, and we talked to the Board of Review about whether they could order their Order to be implemented sooner than 30 days, because you know, the thinking being that were it not for the stay, the claimant would have been entitled to start receiving those benefits sooner. And in response to that conversation the Board of Review I believe in that case, and I assume in cases since then, is saying that the Order should be implemented within 15 days of the date of the Order, which seems very reasonable to You know, if a claimant has had benefits stayed because of an appeal, once that decision is decided, once that issue is decided by the Board of Review, you know, adding yet another 30 days on implementing that Order doesn't seem necessary. So they, to my understanding, are using a 15-day period to implement those Orders where there's been a stay and they end up agreeing with the Office of Judges.

And I just throw that out there, you know, to show that this does work. You know, the complaint caused us to look at that issue and recognized that maybe something could be done that was a little bit better, and we talked to the Board of Review and they were very receptive to doing something a little bit different. So, you know, based on the Board of Review's and Judge Gray's presentation and what we we've heard so far, we agree that it's an issue that needs to be continually followed, but at this point the Insurance Commissioner's Office doesn't anticipate coming forward to the Industrial Council with any specific rules to govern that process, because we haven't seen, for the majority of claims, that it's not working as it is intended. CHAIRMAN DEAN: Very good. Mr. Dissen, you have any questions or comments for Mary Jane? Based on the General Counsel's MR. DISSEN: review, I'm satisfied. CHAIRMAN DEAN: Mr. Hartsog? MR. HARTSOG: No. CHAIRMAN DEAN: Mr. Marshall? MR. MARSHALL: No, Mr. Chairman. CHAIRMAN DEAN: Thank you, ma'am. Move on to general public comment. Does anybody from the

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general public have a comment they'd like to make today? 1 2 Seeing none, we'll move on to old business. 3 Anybody from Industrial Council have anything they'd like to bring up under old business. Mr. Dissen? 4 5 MR. DISSEN: No, sir. 6 CHAIRMAN DEAN: Mr. Hartsog? MR. HARTSOG: Two questions. Mr. Pauley 7 left the last meeting, said he would get back with us 8 with regard to how they do audits and whether or not they're doing combining audits of entities when they go 10 11 out and look for compliance in that. Is there a response to that or an answer to that question? 12 13 MS. PICKENS: And I did read through the 14 minutes to make sure we weren't missing any follow-up, 15 so obviously I missed it. So can you explain to me 16 again exactly what you thought he was going to come back 17 with? 18 MR. HARTSOG: Yeah. He had done a 19 presentation with regard to --20 MS. PICKENS: Right. 21 MR. HARTSOG: -- the audits the OIC does, or 22 his department does, of self-insureds and private 23 carriers and kind of how they went about doing that. 24 And as part of that I'd asked two or three questions with regard to, you know, how they select and do their 25

audits. And also, if they combine -- say one company has six different entities, and they're all self-insured and all use the same TPA, and I believe my question was do you schedule and do six different audits, or do you do one? And he, I don't think, knew the answer. He guessed that they did one, but wasn't sure.

And then there was a couple more questions I had with regard to their auditing and how they did it and how he selected auditors, et cetera, that I don't -- but I think that other one was the biggest one.

MS. PICKENS: You know, I remember that issue coming up when he was doing his presentation. I think generally our goal is to ease the burden on companies and us to the extent that we can, and if combining makes some sense and it makes it easier for everybody, I'm sure we would be willing to consider that.

I think he probably didn't know the answer because it hasn't come up yet, or at least we haven't noticed that as an issue, or maybe we just haven't considered it. But that's -- we can report back at the next meeting. And I'll review the minutes again and make sure that we didn't overlook something that we should have come back on this time.

MR. HARTSOG: To my knowledge it was just a

1 few questions that was kind of hanging out there. 2 MS. PICKENS: Okav. MR. HARTSOG: The second thing was, was on 3 4 our discussion and when we were in executive session 5 with regard to release of surety, and I believe that council was of the opinion that the process we were 6 7 following was good, and that he -- but you all wanted to look at that and make sure that we were okay with what 8 9 was being done, and just as a follow-up going to make 10 sure that was good. 11 MS. PICKENS: Can I check with Ryan, because 12 he was pulled away from this meeting on another matter 13 that couldn't be avoided, so he's not here to -- and he 14 would be the better one to answer that, because I think 15 he was the one that was going to do the follow-up. 16 MR. HARTSOG: That would be great. 17 CHAIRMAN DEAN: Anything else, Mr. Hartsog? 18 MR. HARTSOG: No. 19 CHAIRMAN DEAN: Mr. Marshall, you have 20 anything? 21 MR. MARSHALL: No, Mr. Chairman. 22 CHAIRMAN DEAN: Move on to new business. 23 Anybody from the Industrial Council have anything under new business? Mr. Dissen? 24 25 MR. DISSEN: No.

1	CHAIRMAN DEAN: Mr. Hartsog?
2	MR. HARTSOG: No.
3	CHAIRMAN DEAN: Mr. Marshall?
4	MR. MARSHALL: No.
5	CHAIRMAN DEAN: Very good. The next meeting
6	will be Thursday, October 27, 2011, at 1:00 p.m. I'd
7	like to change that to 3:00, if at all possible that
8	day.
9	MR. DISSEN: Fine with me.
10	MR. HARTSOG: Fine.
11	MR. MARSHALL: Fine with me.
12	CHAIRMAN DEAN: Okay with you, Mary Jane?
13	MS. PICKENS: I'm sure it is, because we
14	usually on our own calendars internally block off the
15	whole afternoon for Industrial Council.
16	CHAIRMAN DEAN: Okay. So the next meeting
17	will be Thursday, October 27th at 3:00 p.m., rather than
18	1:00. And seeing nothing else, I will take a motion for
19	adjournment.
20	MR. DISSEN: So move.
21	CHAIRMAN DEAN: Motion for adjournment.
22	MR. MARSHALL: Second.
23	CHAIRMAN DEAN: We are adjourned.
24	(WHEREUPON the meeting was adjourned at
25	2:13 p.m.)
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REPORTER'S CERTIFICATE STATE OF WEST VIRGINIA, COUNTY OF KANAWHA, to-wit: I, Judith A. Greene, Registered Professional Reporter, do hereby certify that the foregoing is to the best of my ability a correct verbatim record of the proceedings had at the time and place set forth herein. Given under my hand this 6th day of October, 2011. Notary Public My commission expires July 2, 2018. OFFICIAL SEAL **NOTARY PUBLIC** STATE OF WEST VIRGINIA JUDITH A. GREENE 7801 ROUTE 34 WINFIELD, WV 25213 My commission expires July 2, 2018